Statement of Arthur Graham

Nominee to the Tennessee Valley Board of Directors

Before the

U.S Senate Environment and Public Works Committee

October 22, 2025

Chair Capito, Ranking Member Whitehouse, and Members of the Committee:

Thank you for the opportunity to appear before you today. My name is Art Graham. It is truly an honor to have been nominated by the President to serve on the TVA Board of Directors.

In this time of rapid growth, I believe the TVA has an incredible opportunity not just for the interest of the Valley but for the country as a whole. I want to take a moment to share my life experiences with the Committee. Through my career I have acquired a set of skills that I will refer to as my tools in my TVA toolbox.

I have regulated utilities, both investor owned and municipals; I have overseen budgets and large organizations; managed workforce issues; and contributed to our national utility policy.

For 15 years, I have served on the Florida Public Service Commission, regulating utilities for the State of Florida. One of which serves over ten million customers alone, which is roughly the size of the TVA customer base. During this time, I dealt with issues such as: ensuring adequate generation – we have not had any rolling blackouts in Florida during this time; storm hardening and grid reliability; and storm recovery – all while keeping rates affordable for families and businesses.

Let me give you some perspective: Since COVID, Florida has had a residential growth rate of over 1,200 people a day. We had to deal with seven hurricanes that actually hit the state. Despite those challenges, we have still managed to keep rates affordable.

On the national level, I have served on the Board of Directors and the Executive Committee of the National Association of Regulatory Utility Commissioners. This is where I was able to hear lessons learned from my peers across the United States.

Prior to the Public Service Commission, I served on the Jacksonville City Council and the County Commission in Jacksonville Beach for 11 years. I oversaw municipal utilities ranging from the 12th largest in the U.S. to one of the smallest. I dealt firsthand with “not in my backyard” issues from generation locations to substations.

Managing people and large organizations has been central to my career. I was the Chief Administrative Officer of the PSC for over five years dealing with HR, personnel management and daily operations of a state agency. During my 12 years in the paper industry, I learned to work with unions, OSHA requirements and workforce safety and production. When the paper machine goes down, it's all hands-on deck – the same when the power goes out. I will bring this sense of urgency and operational excellence to the TVA Board.

I believe the above-mentioned tools, along with my engineering background, makes me an invaluable member of the president's team to prepare the TVA for the future. What future you ask? The TVA has a key role in supporting the rapid economic growth of the Tennessee Valley. Data centers, advanced manufacturing, large industries and residential growth are coming to the Valley at a pace that will require bold planning and decisive action.

To be successful, the TVA must focus on expanding generation capacity and not prematurely closing down current generation; expand in new nuclear technologies; and strengthen the transmission system to ensure reliability.

This is why I want to be on the TVA Board of Directors. I believe true TVA leadership in these areas is not just great for the Valley but will also serve as a template for the United States as a whole. And I believe this fits right into the Administration's energy policies. Most importantly, I understand TVA's mission — to provide reliable, affordable electricity that fuels the region's economic growth.

I am grateful for the confidence shown in me through this nomination, and if confirmed, I pledge to bring my experience and dedication to advancing TVA's work in service to the people of the Valley and the industries that drive its prosperity.